

### Lostwithiel Heritage Buildings Edgcumbe and Taprell House

Demand Study and Options Appraisal for Future Use

22nd May 2023

Hayhurst & Co Architects

### Project Details

## Project Details

### Client

Lostwithiel Town Council and Lostwithiel Town Team Taprell House, North Street

Lostwithiel

Cornwall PL22 OBL

Contact: Town Clerk

E: clerk@lostwithieltowncouncil.gov.uk

### Site(s)

PL22 OBL

Edgcumbe House, Fore Street Lostwithiel Cornwall

Taprell House, North Street Lostwithiel Cornwall PL22 OBL

### Architect

Hayhurst and Co 26 Fournier Street

London E1 6QE

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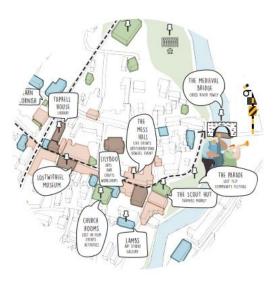
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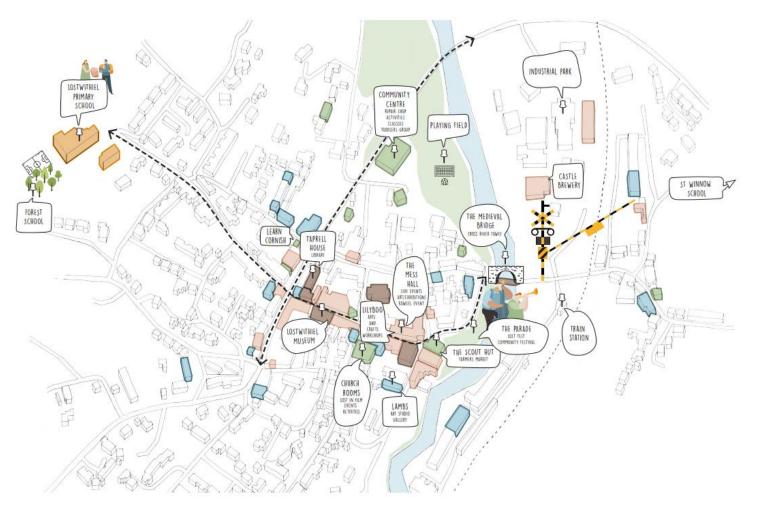
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## 1.0 Introduction

1.1 Introduction

1.2 Heritage Buildings



Town map with added notes from engagement with local community.

## 1.1 Introduction

### **Executive Summary**

This demand and viability study was commissioned by the Lostwithiel Town Team and Lostwithiel Town Council through a Town Vitality Fund granted by Cornwall Council.

Prepared by Hayhurst and Co architects, its purpose is to investigate new uses for Lostwithiel's Heritage buildings; Edgcumbe House and Taprell House.

The purpose of this study is as follows:

- To work with the Town Team and the local community to establish potential uses for Edgcumbe House and Taprell House.
- To produce a Demand Study that identifies and assesses the viability of these uses.
- To facilitate a public consultation strategy, that will include engagement with local groups and that will enrich the proposals and help to widen the awareness of, and the support for, the project.
- To produce design options for the uses, that are supported by the Town Team and the local community and which are backed-up by a Demand Study and a Viability Appraisal
- To consider how the Council's commitments to tackling the Climate Emergency and to become Carbon Net Zero may be addressed through the development.
- To engage the existing users of the buildings so their use and future is considered.

- To identify funding opportunities for the proposed options and provide high-level running cost projections for the use options, to support the viability assessment.
- To identify Next Steps and recommendations so the Town Team can continue in their delivery of the project.

### Context

This study continues previous work that was commissioned by the Town Council to look at the development of these buildings as well as the Guildhall and the Town Museum, so that they can be brought back into full use, preserving the town's heritage and providing a use that is beneficial to the local community.

This study relates to Edgcumbe House and Taprell House, but any development should to be considered in the context of the Guildhall and the Town Museum, which are a tight and centrally located group of heritage assets owned by the council.

Details on these buildings are provided on the following pages.

### Findings from the Study

The report has found that there is demand for a heritage and arts centre for the town and that this would be supported and used by the local community as well as visitors. The demand uncovered was through informal contacts only as no formal marketing exercises have been undertaken. A number of viable precedents studies have been identified.

The viability study identifies that a proposed use that combines guest accommodation would create a viable financial model. Following client and community feedback a recommended model has been proposed, with capital and operational cash flow costing considered.

The report concludes with proposed next steps for taking this recommendation forward.

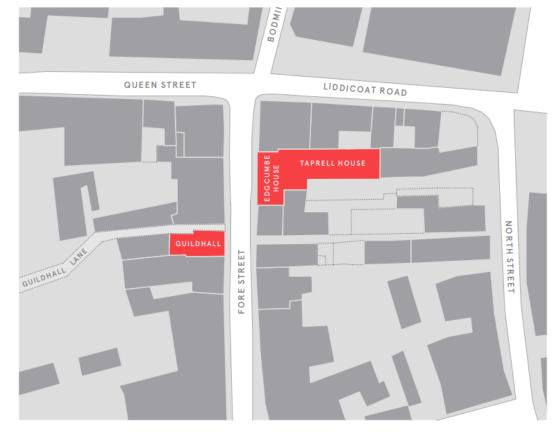
## 1.2 Heritage Buildings

### Introduction to Buildings

Edgcumbe and Taprell House are Grade II\* listed buildings, located at the heart of Lostwithiel town centre. Both buildings are a valuable contribution to the local character, culture and heritage of the town and form a key part of the Conservation Area and the town's historic core.

The Guildhall and Cornmarket and current Town Museum to the ground floor are Grade II listed buildings.

The heritage buildings are owned by Lostwithiel Town Council.



Above: Site plan, NTS.

### Edgcumbe House

Edgcumbe House is a Georgian extension to Taprell House, built in the 1740s as Lord Edgcumbe's town house. Coming under the ownership of the Lostwithiel Town Council, it previously housed municipal offices. The building is currently unoccupied and closed to the public due to structural concerns with the staircase and poor internal fabric to some of the rooms.















### Taprell House

Taprell House is a 16th century building to the rear of Edgcumbe House. It has many original details including a full width kitchen fireplace, granite shelf and bowl details and first-floor garderobe. It was converted in the early 1990s into a public library and the east-end section into a Methodist chapel, which does not form part of the site. It is understood that he Methodist Chapel is let on a long-lease by the town council and so does not form part of the site considered by this study.













### Guildhall - Museum

The Guildhall and Cornmarket were erected in 1740. The Guildhall is located to the first floor and is in its original condition with panelled walls and stepped seating.

The ground floor would have originally been an open arcade with the town prison located to the rear. It was converted into the Town Museum in 1971.

The ground floor incurs damp issues. The first floor is only accessible by a steep staircase to the rear providing significant public access issues.

These issues present significant development considerations if these buildings were to be provided with new uses.















2.0 Vision

2.1 Vision - Key Values and Objectives



## Protect Lostwithiel's Heritage

Conserve and enhance Lostwithiel's heritage assets, and protect the Town's heritage.



## Support Lostwithiel's Community

Work as a sustainable community asset, which can support the Town's Community Spirit and Community Identity.



# Support Creativity and Culture

Provide opportunities to support the wealth of creativity in the town and its wide range of cultural activities.



## Support the Local Economy

Encourage growth in local employment and to help to create a resilient and expanding economy.



## Strengthen Lostwithiel's Destination Status

Support the retail and commercial activities of the town centre, enhance the experience of local residents and attract visitors.



## Support Lostwithiel's Existing Services

Strengthen the Town's services by supporting community health, well-being, and education.



## Respond to the Climate Emergency

Works towards being carbon neutral, and mitigate the expected effects of climate change

## 2.1 Vision

### **Key Values and Objectives**

In collaboration with the members of the Town Team, we identified the key aims of the project and developed a 'vision' for the project, which is represented as icons on the adjacent page.

This vision can be used to measure the success of the proposed new uses for Edgcumbe House and Taprell House, and it can be used as a gage for development of the project as it continues after the issue of this report.



## 3.0 Consultation Workshops

- 3.1 Consultation Events
- 3.2 Stakeholder Engagement
  - 3.3 School Event

## 3.1 Consultation Events

### Events

A number of different consultation events and workshops were held during the course of this study. These were with a cross-section of the local community, including stakeholders such as the Town Museum, external stakeholders and local organisations such as the Community Centre and local businesses and events to gain the insight of less typical consultees including parents and carers at a toddlers event and with pupils from Lostwithlel Primary School.

The purpose of the consultation events was to gain a spread of ideas on the types of uses for the buildings and to gain an insight into local opinion on demand and viability of these.

On the whole there was local support for finding new uses for the buildings and there was a positive attitude towards the project. Concerns were raised by some consultees over the prospect of finding a viable use and if the new use would impact on the local community through negative competition to existing facilities or businesses.



Event 1: Community Group, Community Centre Consultation

What: A workshop with members of the local community to present ideas for new uses, obtain feedback and record support/ concerns.

When: 22 February 2023

Who: Attendees of the Community Centre AGM.

How: An exhibition of potential new uses for the Heritage Buildings, identifying precedents of new uses for similar developments. Requesting feedback and commentary, identify preferences and asking for suggestions of other uses that might be of benefit to the community.

Where: Lostwithiel Community Centre

Attendance: 14 people

Feedback gained: Attendees shared a general view that there is demand and local support for cultural uses such as arts and crafts spaces, artist's studios, a heritage visitor's centre as well as a need for rental accommodation. A repair shop use was popular, and a film theatre were seen to be in demand (many attendees were unaware that similar facilities are currently provided at the Community Centre and Church Rooms). It was raised by a number of attendees that the heritage buildings will have to be financially viable and self-sufficient through their proposed new use.



Event 2: Toddler's Group/ Parents and Carers

What: A workshop with a mix of young and older members of the local community and wider region, to present ideas for new uses, obtain feedback and record support/concerns.

When: 23 February 2023

Who: Attendees of the Toddler's Group

How: An exhibition of potential new uses for the Heritage Buildings, identifying precedents of new uses for similar developments. Requesting feedback and commentary, identify preferences and asking for suggestions of other uses that might be of benefit to the community.

Where: Lostwithiel Community Centre

Attendance: 16 people

Feedback gained: Attendees shared a general view that there is demand and local support for cultural uses such as arts and crafts spaces, artist's studios, a heritage visitor's centre as well as a need for rental accommodation for local people. Concerns were raised of potential competition with local facilities, including the offers made by the Community Centre, cafés and shops.



Event 3: Business Group Consultation Event

What: A workshop with stakeholders from local organisations to present ideas for new uses, obtain feedback and record support/concerns.

When: 7 March 2023

Who: Lostwithiel Business Group, made up of commercial and institutional members of Who: Lostwithiel Primary School pupils, Year 5

How: An exhibition of potential new uses for the Heritage Buildings, identifying precedents of new uses for similar developments. Requesting feedback and commentary, identify preferences and asking for suggestions of other uses that might be of benefit to the community.

Where: Lostwithiel Church Rooms

Attendance: 10 people

Feedback gained: Attendees shared a general view that there is demand and local support for cultural uses such as arts and crafts spaces, artist's studios, a heritage visitor's centre as well as a need for rental accommodation. A repair shop use was popular, and a film theatre were seen to be in demand (many attendees were unaware that similar facilities are currently provided at the Community Centre and Church Rooms). Some expressed support for a museum extension or relocation. Some attendees raised concern over the potential for competition with existing businesses, especially with hotel use.



Event 4: Lostwithiel Primary School Workshop Event

What: A workshop with local children to understand their views on the town, the heritage buildings and what their future uses might be.

When: 23 March 2023

How: An exhibition of potential new uses for the Heritage Buildings, identifying precedents of new uses for similar developments. Requesting feedback and commentary, identify preferences and asking for suggestions of other uses that might be of benefit to the community.

Where: Lostwithiel Church Rooms

Attendance: 22 students, 2 teachers and 2 members of the Lostwithiel Town Team

Feedback gained: (see following pages)



Event 5: Public Exhibition / Consultation Event

What: A public exhibition of proposed use and development strategies for the heritage buildings, and the work and ideas of Year 5 pupils from Lostwithiel Primary School.

When: 30 March 2023

Who: Open event to members of the local community

How: An exhibition of work to date on the demand and use study and presentation of viability studies for the three strategic proposals.

Where: Taprell House

Attendance: 70 people

Feedback gained: The exhibition was well attended and constantly busy throughout the day. Attendees shared detailed opinions on the presented strategies and the viability cases put forward. They supported the proposal that an arts centre would be beneficial to the towns economy and local businesses. Some noted support for uses that were not included in the proposed strategies, including co-working spaces and museum relocation which had been disregarded as part of the demand study. Some attendees raised concern over the potential for competition with existing businesses and facilities and questioned how the new enterprise would be managed and if its finances would be dependent on the Town Council. Overall, the Heritage and Creative Arts Centre with Associated Guest Accommodation Strategy received the most support out of the three strategies presented.

## 3.2 Stakeholder Engagement

### Lostwithiel Museum Meeting

On the 10th February 2023, the Chairman . The Museum are keen to have the and Curator of Lostwithiel Museum provided us a tour of their Museum buildings and of the Guildhall.

The following feedback was provided on the Museums current standing and their view on this study and the potential for a new heritage use at Edgcumbe House and Taprell House:

- The Museum was first opened in 1971. It is an Accredited Museum (ACE) and is a registered charity.
- The Museum is financially stable. Its income is derived from the Lostwithiel Museum Association membership scheme, from selling in-house publications produced by volunteers, charitable donations, seasonal heritage walks and the occasional grant. It is important that the Museum's financial model is based on the current building it occupies, which is small and requires only a basic level of management. This financial model would be difficult to balance if the Museum were located in a larger building. where management and upkeep costs were higher.
- . The Museum are keen on the idea of a complementary, heritage-based use for Edgcumbe, as this would compliment their current activities. They would like more flexible type space that they could use to support the Museum's facilities, such as WC access, rooms for meetings/ workshops, an education space and archive storage.

- use of the Guildhall. This would suit them for the purpose of heritagebased events, as a gallery space and for talks. The Guildhall has very poor public access, which is not easily solved.
- The Museum are keen to have a complementary space in addition to their current spaces, where they can host occasional heritage-based events, but with minimal cost and staffing implications.
- Over the years the Museum has taken on an informal role as the town's Visitor/Information Centre. The volunteers often offer information to visitors as the building is clearly legible as a public building in the town and not other provision
- . The Museum do not want to relocate as this would pose a significant challenge for the organisations finances and the condition of the exhibits.
- The Guildhall at first-floor level, is not part of the Museum. It does not have a regular use and is not open to public. The steep stepped entrance from Guildhall Lane poses significant issues for the public access that are not easy to improve.







## 3.3 School Event

### Lostwithiel Primary School Workshop

On the 23rd March 2023, a workshop session was held with Y5 from Lostwithiel Primary School. The students were invited to share their knowledge of the town and their ideas on the future of the heritage buildings.

The aim was to understand how young local people perceive their town, which parts of it they value, the existing town facilities they use and how they feel it might be improved through a new use.

The exercise identified a limited familiarity with the centre of the town and its historic buildings. It demonstrated a common recognition by pupils towards social concerns and proposals that are would be in the common interest of the local community.

Exercise 1: Tell us about the great places in your town.

Students highlighted:

- Lostwithiel Primary School,
- Local food shops and restaurants
- Church rooms,
- St Bartholomew's Church,
   Lostwithiel Community centre.
- Lostwithiel museum,
- Lostwitnier museum,
   The Library in Taprell house.
- King George VI Playing field
- Lostwithiel Bridge and River Fowey

### Exercise 2: Where you regularly go.

- Getting to and from Lostwithiel Primary School
- Trips to food shops
- Walking to the Community centre
   Along River Fowey, over the bridge to the Playing field
- Routes through Bodmin Hill, Fore Street and North Street were traced by many students on the map.

## Exercise 3: Tell us what you think your town needs to make it better.

 An Arcade or Leisure centre within the town centre

- A new Cinema, Theatre, Cookery school, Mall, Bowling alley, or Amusement Park close to the industrial estate
- New apartments and a hotel were also proposed close to the Industrial estate
- A charity house, or food bank close to the community centre
- Animal cafés and pet shops spread across the town
- Young skills facilities with new areas for sports, climbing and swimming centre, close to the School area
- An Indoor swimming pool and Water Park was suggested on the west area of the town.
- Vegetable plots, Farm shops, Camping sites, more open Playing fields, Wild swimming facilities in various locations on along the green banks of River Fowey

### Exercise 4: Tell us what you think the next use for Edgcumbe House and Taprell House should be.

- Apartments
- Care home, Nursery, Daycare, Homeless shelter
- 'Mini' Hotel
- Learning areas like Technology school, 'Small' Science lab
- Library with book shop
- A place for the history of Lostwithiel
- Theatre
- Arts hub, with suggestions for painting, writing, art workshops and gallery.
- Community hub where the local people can socialise with restaurants, bars and cafés.
- Well-being centre with facilities for mental health well-being, sensory room, Eco room for Reuse, Reduce Recycle awareness, a Cookery school and other clubs and activities that promote mental health and well-being.



Above: Photo of workshop with Lostwithiel Primary School held on 23rd March, 2023.

Most students' drawings illustrated the interiors of the building as a big open double height space, celebrating the buildings' heritage. The majority of the proposals accommodated and highlighted the need for inclusive and inter-generational spaces that both children and adults can enjoy.









## 4.0 Use and Demand Study

4.1 Use Cards

4.2 Feedback on Uses

4.3 Assessment of Use and Demand



COMMERCIAL LET



FARMERS MARKET/FOOD HALL



HERITAGE HOLIDAY LET



COMMUNITY BED&BREAKFAST



REPAIR SHOP

[5]

OTHER USE:



EVENTS SPACE



MULTI-FUNCTIONAL COMMUNITY SPACE

Project numbe # Ealing Project, Ealing Broadway Centre, London



FILM THEATRE

Project namely †
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HERITAGE VISITORS CENTRE

Project example †
TAVISTOCK GUILDWALL, Devon



MUSEUM EXTENSION/RELOCATION

Project exemple # ELY MUSEUM, Cambridge-shire



RENTED RESIDENTIAL ACCOMMODATION

PROJECT, Location

## 4.1 Use Cards

### Potential Building Uses

The basis of the study has been to identify potential uses for the heritage buildings, to research suitable precedent studies of these uses where applied to existing buildings and to determine demand and viability of these against the constraints of the site and the local context.

We compiled this study as a series of 'use cards' that display the potential uses that have been considered. These uses have been shared with the Town Team and with a cross section of the local community, to gain confidence that a full list of relevant uses have been considered and to gain insight on what the community thinks are good ideas.



### CREATIVE ENTERPRISE HUB



CO-WORKING SPACES



HUB-FLEXIBLE STUDIO HIRE



CO-WORKING+VENUE HIRE



FLEXIBLE STUDIOS TO RENT



ARTS AND CRAFT PRACTITIONERS

Project example †
BOW ARTS, Artist Studios, London



CRAFTS CENTRE/SHOP



ARTS CENTRE

24

## 4.2 Feedback on Uses

### Observations on uses

As part of this consultation, members of the Lostwithiel community have been asked their opinion on whether they perceive there to be a demand for a particular use and if they would support this use.

This consultation was carried out using the use cards and requesting that attendees at the meetings apply a red dot sticker in response to the questions.

The following observations can be made of the consultation on use and perception of local demand:

- Arts, culture and heritage based uses proved to be the most popular, with arts studios and arts and crafts practitioners gaining the most dots in support.
- The arts centre, heritage visitors centre and museum relocation were well supported.
- Uses with a more commercial basis proved more divide opinions, with the farmers market, crafts shop, film theatre and community space clearly splitting votes due to conflict with existing provision in the town.
- There were mixed views on coworking and flexible working space uses, and opinions on the demand for these were unclear.
- Residential accommodation was supported but with some of the consultees strongly against this use.

- Holiday let and Bed & Breakfast uses gained opposition. However, when the concept of a community run facility was discussed consultees became interested and more receptive to the idea.
- It was clear that not all the information presented was fully engaged with by consultees at the events and few read the detail of the case-studies presented and instead reacted to the use titles.
   Some noted this and after further discussion over how a use might work within the town changed their vote.
- A number of new uses were added during the process of consultation including residential accommodation, a doctors surgery and an antiques emporium.



















COMMERCIAL LET

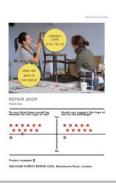
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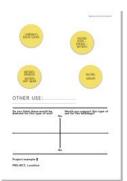
Fraject example †













EVENTS SPACE or of them mining and the fine of the mining and the











## 4.3 Assessment of Use and Demand

### Scoring

Each use has been considered on a number of criteria to assess their suitability and the understood demand there is for them within the local context. This assessment, albeit elemental in its scoring, is based on research that has been undertaken for the purpose of this study. This includes an assessment of market values, planning and heritage impact, constructional complexity and community benefits, where seen against the intentions of the project vision.

The below key, identifies how they have been assessed:

(Scores are from LOW to HIGH)

Complexity to Deliver - from low to high complexity to deliver the new building use; considering design, constructional, and functional issues associated with establishing the new building use.

Community Benefit - from low to high community benefit of the use; considering what the use provides the community in regards to new facilities, economy and social benefits.

Adverse Heritage Impact - from low to high impact on the buildings heritage; considering detrimental impact to building fabric or character that may make the development not viable due to planning and listed-building constraints.

**Demand** - from low to high demand with regard to the building use; considering assumed and measured demand, as well as popularity within the community.

Financial Viability - from low to high outcome of the income and running cost for the use; considering assumed and measured financial profit and losses of similar building uses.



### CREATIVE ENTERPRISE HUB

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Project exemple \*
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### CO-WORKING SPACES

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Project example \$ THE CLAY RECTORY WORK HUE, bybridge



### HUB-FLEXIBLE STUDIO HIRE

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Project example \$



### CO-WORKING+VENUE HIRE

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Project manufe † CLD MASON PARK LIBRARY, Lucidos ARTS AND CRAFT PRACTITIONERS

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Project example †



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Project example †
MEET Southwest, The Siverside Mill, Burry Trainey, Devon



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Project example †



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COMMUNITY BED&BREAKFAST

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REPAIR SHOP

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Project example †
TRENDERNEY, Weddings and Evenis, Cornwall



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Project example †
TAVETOCK GUILDHALL, Devon



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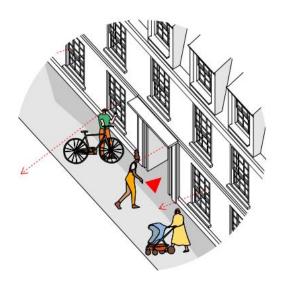
Project example † BUT NUCLEUM, Cambridge-skine



RENTED RESIDENTIAL ACCOMMODATION

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Project example †



## 5.0 Strategies

5.1 Strategy 1

5.2 Strategy 2

5.3 Strategy 3

5.4 Strategies Overview

## 5.1 Strategy 1 - Heritage and Creative Arts Centre with Artists' Studios

### Strategic Concept

### Heritage & Arts Centre / Events Space

- Flexible events space for hire catering to heritage, arts and crafts events, exhibitions, workshops, classes and short courses, led by historians, local arts practitioners and artists
- Taprell House to be remodelled to create a range of specialist spaces for heritage and arts events over two
- Conceived as a high-quality and unique heritage space, the centre would provide a different offer to other hire spaces within the town. It would focus on catering to organised

## Heritage Room / Pop-up Shop and

- Use of Mayor's Parlour as a flexible use and as a pop-up space for

- events and specialist cultural events rather than open to general hire.
- It would be available for community and heritage-based events, in collaboration with the Museum and to cater for seasonal town events.
- The new venue would have a specific heritage focus, creating a unique attraction for organised events and become an attraction for new visitors to Lostwithiel. It would create opportunities for economic benefit to local businesses in the town

## **Events Space**

- space for heritage events, community seasonal and town events.
- Minimal intervention to space, but alterations to improve access and visibility from the street.
- A heritage space on the high street would be a beacon for visitors, it could serve as a visitor centre and could create mutual benefits for the town through its use by the Museum as a heritage centre, and by the town for seasonal events.

### Artists' Studios

- Artists' studios provided in the existing rooms to the upper floors of Edgcumbe House, with minimal alteration other than refurbishment of fabric.
- Rooms offered for rent to arts and crafts practitioners with potential to extend use as workspace to other local creatives or small-scale businesses.
- Incorporate a common space for facilities for tenants, including toilets, shared kitchenette and art sinks.
- New creative workplaces in the centre of town, would create a more diverse urban fabric and potentially create new opportunities for creative and community engagement.



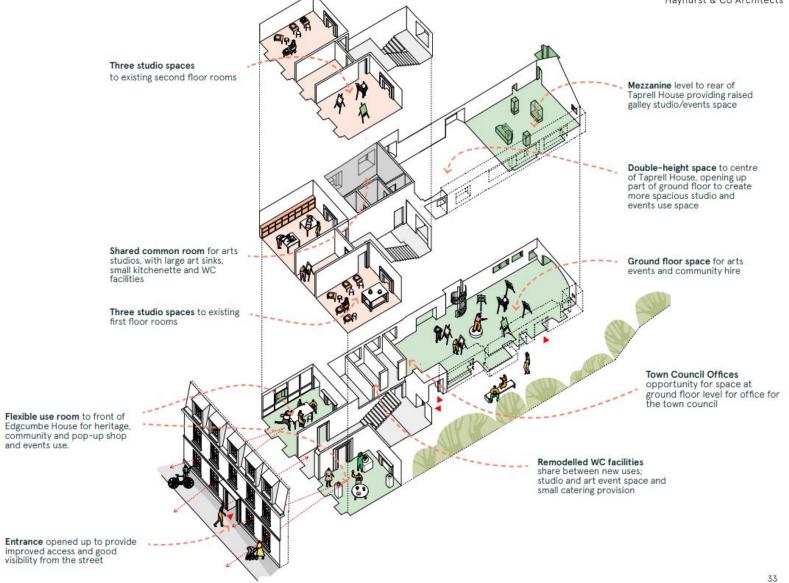
POP - UP SHOP/ HERITAGE ROOM



ARTISTS' STUDIOS



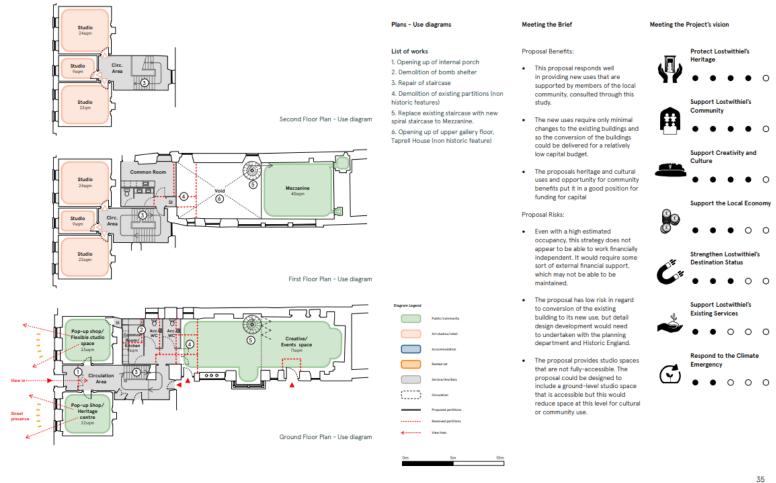




### Strategy 1: Heritage and Creative Arts Centre with Artists' Studios

studio spaces  Events sp including  Studio spaces  Larger sh artists/ cr smaller st artists/ cr Smaller st artists/ cr Smaller st artists/ cr Smaller st	shop/meeting room/ spaces to GF Edgcumbe space to GF Tapprell House g mezzanine level studio space, IF - hire to commercial	(sq.M) 45	E5,200  £100,000  £2,600  £2,600  £2,600  £2,600  £2,600  £2,600  £2,800	Estilimated Occupancy (1% per annum) 20.00% 7% 70% 70% 70% 70% 70% 70% 70% 70% 7	Estimated Income (E)  E1,040  E7,000  E1,820  E1,820  E1,820 E1,820 E1,820 E1,820 E1,820 E1,820	Estimated Occupancy (% per annum)  20.00%  15%  90%  90%  90%  90%  90%  90%  90%	Estimated income (E)  E1,040  E15,000  E2,340  E2,340  E1,872  E2,340  E1,872	Based on comparative rental income of small shops within Lostwithiel, approcessor of the state o
Studio spaces  Events sp including  Studio spaces  Larger sts artists/ ci Smaller st artists/ ci Larger sts artists/ ci Smaller st artist	spaces to GF Edgcumbe space to GF Tapprell House ng mezzanine level  studio space, IF – hire to commercial studio space, IF – hire to	24 22 9 24 22	£2,600 £2,600 £2,600 £2,600 £2,600	7% 70% 70% 70% 70%	£7,000 £1,820 £1,820 £1,456 £1,820 £1,820	90% 90% 90% 90% 90%	£2,340 £2,340 £1,872 £2,340 £2,340	E100/week  Based on assumed hire income of £275/day with assumed occupancy of 2 fs days hire per month, comparative income to other rental spaces. Assumed potential opportunity for more regular use due to hybrid use by studios.  Based on indicative rates for studio spaces space of £50/week and consulta with local artists who pay in the region of £200-250/month.  Assumed lower value for smaller room.
Including  Studio spaces  Larger stu- artists/ cr  Larger stu- artists/ cr  Smaller st artists/ cr  Smaller st artists/ cr  Larger stu- artists/ cr  Larger stu- artists/ cr  Larger stu- artists/ cr  Total Income  Projected expenditure  Management costs/ wages  Cleaning  Book keeping  Advertising and marketing costs  If and website maintenance Insurance, building and public lial Health and safety Light and heat (community and cr  Fire slarm and estinguisher testin  Water  Commercial Waste	studio space, IF – hire to commercial tudio space, IF – hire to commercial studio space, IF – hire to commercial studio space, IF – hire to some space, IF – hire to space, IF – hire space,	24 22 9 24 22	£2,600 £2,600 £2,600 £2,600	70% 70% 70% 70% 70%	E1.820 E1.820 E1.456 E1.820	90% 90% 90% 90%	£2,340 £2,340 £1,872 £2,340	days hire per month, comparative income to other rental spaces.  Assumed potential opportunity for more regular use due to hybrid use by studios.  Based on indicative rates for studio spaces space of £50/week and consulta with local artists who pay in the region of £200-250/month.  Assumed lower value for smaller room.
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artists/ cs Smallers st artists/ cs Smallers st artists/ cs Larger stat artists/ cs Larger stat artists/ cs Larger stat artists/ cs Smallers st artists/ cs Smallers statists/ cs Smallers	commercial studio space, 1F - hire to commercial studio space, 2F - hire to commercial studio space, 2F - hire to commercial studio space, 2F - hire to	9 24 22	£2,080 £2,600 £2,600	70% 70% 70%	£1,456 £1,820 £1,820	90% 90% 90%	£1,872 £2,340 £2,340	
Smaller st artists/c Larger stu artists/c Larger stu artists/c Larger stu artists/c Smaller st artists/c Smaller st artists/c Total Income  Projected expenditure  Management costs/ wages  Cleaning Book keeping Advertising and marketing costs If and website maintenance Insurance, building and public lial Health and safety Light and heat fcommunity and cc Fire alarm and estinguisher testin Water and sewage Commercial Waste	studio space, 1F - hire to commercial studio space, 2F - hire to commercial studio space, 2F - hire to commercial studio space, 2F - hire to	24	£2,600	70%	£1,820	90% 90%	£2,340 £2,340	
Larger stu- artists / c Larger stu- artists / c Larger stu- artists / c Smaller st artists / c  Total Income  Projected expenditure  Management costs / wages  Cleaning Book keeping Advertising and marketing costs I and website maintenance Insurance, building and public lial Health and safety Light and heal toommunity and c  Fire alarm and estinguisher testin Water and sewage  Commercial Waste	studio space, 2F - hire to commercial studio space, 2F - hire to commercial studio space, 2F - hire to	22	E2,600	70%	£1,820	90%	£2,340	
Larger stu- artists/ co Smaller st artists/ co Smaller st artists/ co Total Income  Projected expenditure  Management costs/ wages  Cleaning Book keeping Advertising and marketing costs If and website maintenance Insurance, building and public lial Health and safety Light and heat community and co Fire alarm and estinguisher testin Water and sewage Commercial Waste	studio space, 2F - hire to commercial studio space, 2F - hire to							
Smaller st artists/ ci Total Income  Projected expenditure  Management costs/ wages  Cleaning  Book keeping  Advertising and marketing costs  T and website maintenance insurance, building and public lial  Health and safety  Light and heat (community and coffice of the community and community and community and community and commercial Water and sewage  Commercial Waste	studio space, 2F - hire to	9	£2,080	70%	£1,456	90%	£1.872	A company of the comp
Projected expenditure  Management costs/ wages  Cleaning  Book keeping  Advertising and marketing costs  T and website maintenance  nsurance, building and public lial  realth and safety  Light and heat (community and c							21,072	Assumed lower value for smaller room.
Management costs/ wages  Cleaning  Book keeping  Advertising and marketing costs  T and website maintenance insurance, building and public lial  Health and safety  Light and heat fcommunity and co  Fire alarm and extinguisher testin  Water and sewage  Commercial Waste					£18,232		£29,144	
Cleaning  Book keeping  Advertising and marketing costs: If and website maintenance Insurance, building and public lial Health and safety Light and heat (community and crifice adversarial sevage)  Water and sewage  Commercial Waste								
Book keeping Advertising and marketing costs IT and website maintenance Insurance, building and public lial Health and safety Light and heat (community and or Fire alarm and extinguisher testin Water and sewage Commercial Waste			£9,900	100%	£9,900	100%	£9,900	Management costs for one part-time staff member to manage bookings, acc day-to-day management of studio spaces and community space. 0.3 FTE of
Advertising and marketing costs IT and website maintenance insurance, building and public lial Health and safety Light and heat (community and or Fire alarm and extinguisher testin Water and sewage Commercial Waste			£3,120	100%	£3,120	100%	£3,120	E22k/a, inc. employers contribution/ pension Say cleaning of community and common parts areas, E60x52 weeks. Exclude studios.
IT and website maintenance Insurance, building and public lial Health and safety Light and heat (community and co Fire alarm and estinguisher testin Water and sewage Commercial Waste			£1,000	100%	£1,000	100%	£1,000	Based on comparative costs to similar organisations
Insurance, building and public lial Health and safety Light and heat (community and co Fire alarm and extinguisher testin Water and sewage Commercial Waste	s		£500	100%	£500	100%	£500	Figure may fluctuate depending on business model
Health and safety Light and heat (community and co Fire alarm and extinguisher testin Water and sewage Commercial Waste			£500	100%	£500	100%	£500	Figure may fluctuate depending on business model
Light and heat (community and co Fire alarm and extinguisher testin Water and sewage Commercial Waste	liability		£1,500	100%	£1,500	100%	£1,500	
Fire alarm and extinguisher testin Water and sewage Commercial Waste			£500	100%	£500	100%	£500	full-st-
Water and sewage Commercial Waste			£3,000 £500	70% 100%	£2,100 £500	90% 100%	£2,700 £500	Estimate Control of the Control of t
Commercial Waste	ting (community and commo	in parts)	£1.000	100%	£1.000	100%	£1.000	Based on comparative costs to similar organisations
			£1.000	100%	£1,000	100%	£1,000	Estimate
			£1,500	100%	£1,500	100%	£1,500	Notional figure,
Sundry costs			£250	100%	£250	100%	£250	
Telephone/ broadband and wifi	1		£500	100%	£500	100%	£500	Based on comparative costs to similar organisations
Bank charges			£250	100%	£250	100%	£250	Based on comparative costs to similar organisations
Business rates			£1,000	100%	£1,000	100%	£1,000	Assume reduction to business rates due to size (if multiple uses) or if management structure is charity or other similar status
Contingency on Costs			£5,000	100%	£5,000	100%	£5,000	Notional figure
Total Expenditure					£30,120		£30,720	





## 5.2 Strategy 2 - Heritage and Creative Arts Centre with Associated Guest Accommodation

### Strategic Concept

### Heritage & Arts Centre / Events Space

- Flexible events space for hire catering to heritage, arts and crafts events, exhibitions, workshops, classes and short courses, led by historians, local arts practitioners and artists.
- Taprell House to be remodelled to create a range of specialist spaces for heritage and arts events over two levels.
- Conceived as a high-quality and unique heritage space, the centre would provide a different offer to other hire spaces within the town. It

### Heritage Room / Pop-up Shop and Events Space

- Use of Mayor's Parlour as a flexible space for heritage events, community use and as a pop-up space for seasonal and town events.
- Minimal intervention to space, but alterations to improve access and visibility from the street.

### Community-run, Guest Accommodation associated with Heritage and Arts Centre use

- Unique and heritage-focused guest accommodation, based on a bed and breakfast model.
- A community run business providing opportunities for employment to local people and potentially hospitality and cultural organisation training for young people.
- Guest bedrooms with en-suite bathrooms provided in the upper floors of Edgcumbe House, with

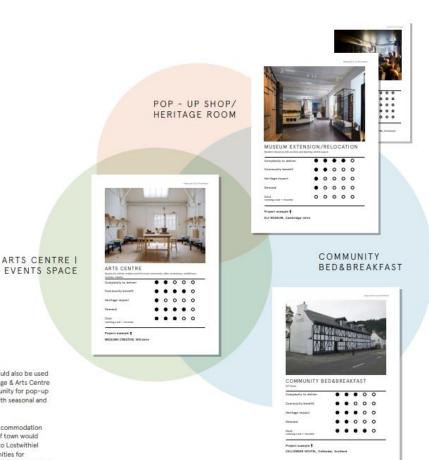
- would focus on catering to organised events and specialist cultural events rather than open to general hire.
- It would be available for community and heritage-based events, in collaboration with the Museum and to cater for seasonal town events.
- The new venue would have a specific heritage focus, creating a unique attraction for organised events and become an attraction for new visitors to Lostwithiel. It would create opportunities for economic benefit to local businesses in the town centre.
- A heritage space on the high street would be a beacon for visitors, it could serve as a visitor centre and could create mutual benefits for the town through its use by the Museum as a heritage centre, and by the town for seasonal events.

conservation and refurbishment of historic fabric and some remodelling of rooms to provide modern facilities.

- A breakfast room to the ground floor provides a flexible space for guests, in which catering could be provided by a local business or café, providing economic benefit back to local businesses.
- Light kitchenette facilities associated with the ground floor spaces to

Edgcumbe House could also be used flexibly by the Heritage & Arts Centre as well as the community for pop-up events associated with seasonal and town events.

 A unique heritage accommodation offer in the centre of town would attract new visitors to Lostwithiel and create opportunities for economic benefit to local businesses, restaurants and shoos.





Two guest bedrooms to second floor of Edgcumbe House, each with new en-suite bathroom formed to smaller central room

Double guest bedroom suite formed to rear spaces with partitioned en-suite facilities

Two guest bedrooms to first floor of Edgcumbe House, each with new en-suite bathroom formed to smaller central room

Kitchenette for small catering provision and washing-up, shared between guest and events space

Breakfast room for use by guests and Heritage & Arts Centre use and also by community for pop-up events, and flexible community meetings

Common room for flexible use by Arts and Heritage Centre and by guests for dining, etc. and by community for popup events, flexible community meetings and heritage events

Entrance opened up to provide improved access and good visibility from the street Mezzanine level to rear of Taprell House providing raised galley studio/events space

Double-height space to centre of Taprell House, opening up part of ground floor to create more spacious studio and events use space

Ground floor space for heritage and arts events and community hire

Town Council Offices opportunity for space at ground floor level for office for the town council

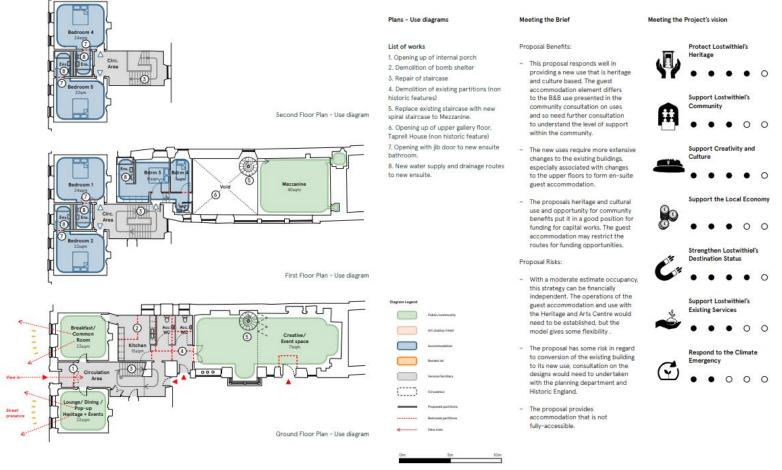
Remodelled WC facilities

share between new uses; studio and art event space and small catering provision

	_
_	_
	_

Projected income				Base	line		Targ	get	
Proposed Use	Details	GIA (sq.M)	Rental Value (PA)	Estilmated Occupancy (% per annum)	Estimated Income (£)		Estilmated Occupancy (% per annum)	Estimated Income (£)	Source / Supporting Information
Community areas	Breakfast/Common Room and Lounge/Dining Room occasional use for events hire and heritage events, to GF Edgcumbe House	45	£5,200	20.00%	£1,040		20.00%	£1,040	Based on comparative rental income of small shops within Lostwithiel, approx. £100/week
	Events space to GF Tapprell House including mezzanine	111	£100,000	7%	£7,000		15%	£15,000	Based on assumed hire income of £275/day with assumed occupancy of 2 full days hire per month, comparative income to other rental spaces.  Assumed opportunity for greater seasonal demand due to hybrid use with Guest
Community-run, Heritage Guestrooms	Bedroom 1 - 1F larger suite	28	£36,500	30%	£10,950		50%	£18,250	Accommodation and whole building hire opportunities.  Based on £100/night, comparative rate for other B&B offers locally (allowing for seasonal variation)  Also comparative income to similar accommodation offer locally with a 25%
	Bedroom 2 - 1F larger suite	27	£36,500	30%	£10,950		50%	£18,250	occupancy rate - used for baseline model Based on £100/night,
	Bedroom 3 - rear 1F, double room	22	£31,025	30%	£9,308		50%	£15,513	Based on £85/night, assumed lower value for smaller room.
	suite Bedroom 4 - 2F smaller suite Bedroom 5 - 2F smaller suite	28 27	£25,550 £25,550	30% 30%	£7,665 £7,665		50% 50%	£12,775 £12,775	Based on £70/night, assumed lower value for smaller room. Based on £70/night, assumed lower value for smaller room.
Total Income					£54,578			£93,603	
Projected									
Management costs/ w	rages		£19,800	100%	£19,800		100%	£19,800	Management costs for one part-time staff member to manage bookings, access, day-to-day management of studio spaces and community space. 0.6FTE of
Cleaning Cleaning/ linen B&B			£3,120 £36,500	100% 25%	£3,120 £9,125		100%	£3,120 £14,600	£22k/a, Inc. employers contribution/ pension Say, cleaning of community and common parts areas, £60x52 weeks. Excludes Say alliowance for cleaning and linen to 5.No 8&B rooms £200, average stay 2
Book keeping			£1,000	100%	£1,000		100%	£1,000	Based on comparative costs to similar organisations
Advertising and marke	-		£1,000	100%	£1,000		100%	£1,000	Figure may fluctuate depending on business model
IT and website mainte			£1,000	100%	£1,000		100%	£1,000	Figure may fluctuate depending on business model
Insurance, building an Health and safety	nd public liability		£3,000 £500	100%	£3,000 £500		100%	£3,000 £500	
	unity and common parts)		£3.500	50%	£1.750		80%	£2.800	Estimate
	uisher testing (community and common)	parts)	£500	100%	£500		100%	£500	Based on comparative costs to similar organisations
Water and sewage	, , , , , , , , , , , , , , , , , , , ,		£1,000	100%	£1,000		100%	£1,000	
Commercial Waste			£1,000	100%	£1,000		100%	£1,000	Estimate
Repairs and maintena	ince		£1,500	100%	£1,500		100%	£1,500	Notional figure,
Sundry costs			£250	100%	£250		100%	£250	
Telephone/ broadban	d and wifi		£500	100%	£500		100%	£500	Based on comparative costs to similar organisations
Bank charges			£250	100%	£250		100%	£250	Based on comparative costs to similar organisations
Business rates  Contingency on Costs	i		£1,000 £5,000	100%	£1,000 £5,000		100%	£1,000 £5,000	Assume reduction to business rates due to size (if multiple uses) or if management structure is charity or other similar status Notional figure
Total Expenditure					£51,295			£57,820	
						_			
Notional Profit/ Loss					£3,283			£35,783	





## 5.3 Strategy 3 - Event Spaces and Residential Accommodation

### Strategic Concept

### **Events Space**

- Flexible studio space for hire catering to varied cultural events, classes and short courses.
- Taprell House to be remodelled to create a range of events spaces over two levels.
- Conceived as a high-quality, unique heritage events space, the centre would provide a different offer to other hire spaces within the town.
- Flexible use of events space for community and large heritage-based events, in collaboration with the Museum
- The new venue, created in centre of town, would attract new visitors to Lostwithiel and create opportunities for economic benefit to local businesses and shops.

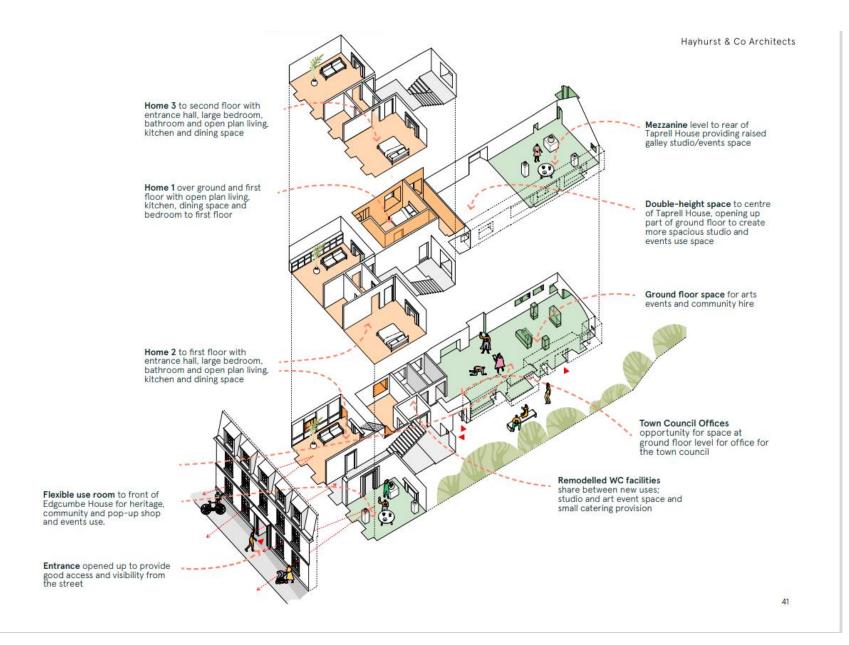
### Heritage Room / Pop-up Shop and Events Space

- Use of Mayor's Parlour as a flexible space for heritage events, community use and as a pop-up space for seasonal and town events.
- Minimal intervention to space, but alterations to improve access and visibility from the street.
- A heritage space on the high street would be a beacon for visitors, it could serve as a visitor centre and could create mutual benefits for the town through its use by the Museum as a heritage centre and by the town for events.

### Rental Accommodation

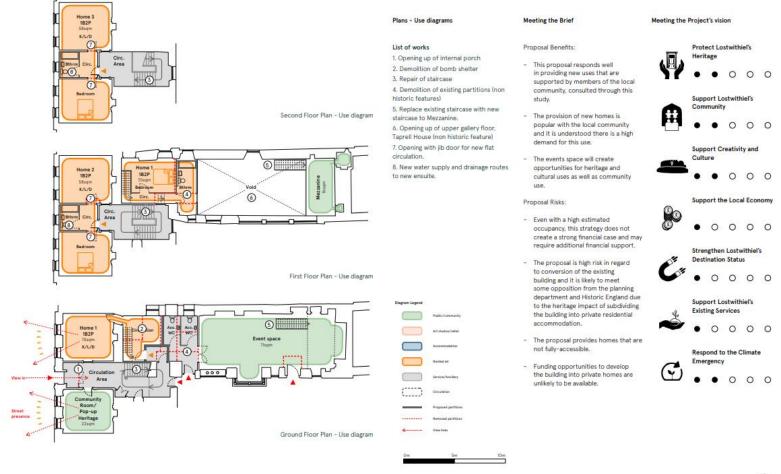
- Three new homes created in Edgcumbe House, with conservation and refurbishment of historic fabric as well as some remodelling of building to provide modern facilities and new spatial arrangement.
- Flats will be 1-bed 2-person homes and NDSS compliant, but will not be fully accessible dwellings.
- New rental accommodation would provide new homes in the centre of town.





Projected income				Baseline		Target		
Proposed Use	Details	GIA (sq.M)	Rental Value (PA)	Estiimated Occupancy (% per annum)	Estimated Income (£)	Estiimated Occupancy (% per annum)	Estimated Income (£)	Source / Supporting Information
Community areas	Community Room, Heritage events and meeting room to GF, Mayors Parlour, Edgcumbe House	45			£500		£500	Assumed most events are associated with Museum or community, but there may be some limted, occasional meeting room hire associated with events.
	Events space to GF Tapprell House including mezzanine	111	£100,000	7%	£7,000	10%	£10,000	Based on assumed hire income of £275/day with assumed occupancy of 2 fu days hire per month, comparative income to other rental spaces. Assumed potential for limited/ lower demand due to conflict with residential
Residential Accommodation	Home 1; 1B2P over two levels	58	£7,800	95%	£7,410	95%	£7,410	building use.  Based on comparative rental income of IB2P rental properties within Lostwithiel, approx. £600-650/month and fully let.
	Home 2; 1B2P to 1F	58	£7,800	95%	£7,410	95%	£7,410	
	Home 3; 1B2P ro 2F	70	£7,200	95%	£6,840	95%	£6,840	Based on £600/m, assumed lower value for lower ceilings.
Total Income					£29,160		£32,160	
Projected								
Management costs/ wages		£9,900	100%	£9,900	100%	£9,900	Management costs for one part-time staff member to manage bookings, ac day-to-day management of studio spaces and community space. 0.3 FTE of £22k/a, inc. employers contribution/pension	
Cleaning		£3,120	100%	£3,120	100%	£3,120	Say cleaning of community and common parts areas, £60x52 weeks. Exclude studios.	
Book keeping			£1,000	100%	£1,000	100%	£1,000	Based on comparative costs to similar organisations
Advertising and marketing costs			£500	100%	£500	100%	£500	Figure may fluctuate depending on business model
IT and website maintenance		£500	100%	€500	100%	£500	Figure may fluctuate depending on business model	
Insurance, building and public liability		£1,500	100%	£1,500	100%	£1,500		
Health and safety			£500	100%	€500	100%	£500	
Light and heat (community and common parts)			£1,500	100%	£1,500	100%	£1,500 £500	Estimate
Fire alarm and extinguisher testing (community and common parts)  Water and sewage			£500 £1.000	100%	£500 £1.000	100%	£1.000	Based on comparative costs to similar organisations
Commercial Waste		£1,000	100%	£1,000	100%	£1,000	Estimate	
Repairs and maintenance		£1.500	100%	£1.500	100%	£1,500	Notional figure,	
Sundry costs		£250	100%	£250	100%	£250		
Telephone/ broadband and wifi		£500	100%	£500	100%	£500	Based on comparative costs to similar organisations	
Bank charges		£200	100%	£200	100%	£200	Based on comparative costs to similar organisations	
Business rates			£1,000	100%	£1,000	100%	£1,000	Assume reduction to business rates due to size (if multiple uses) or if management structure is charity or other similar status / council tax paid by residents
Contingency on Cost	i		£5,000	100%	£5,000	100%	£5,000	Notional figure,





## 5.4 Strategies Overview

#### Proposal

Analysis of the three strategic options demonstrates a clear lead with Strategy 2, in regard to making a financial viability case that can meet the operationally self-funding requirements stipulated by the brief. The values and occupancy levels considered for Strategy 2 indicate potential for a small surplus from the proposed uses, which demonstrates sustainability and could lead to increased revenue if operated on a more keen agenda. Operating surpluses should be used to build up reserves to buffer against economic cycles, to invest into the buildings maintenance and could be used to support community outreach events associated with the heritage and arts theme.

The feedback gathered at the public exhibition showed support towards Strategy 2 and general approval of the findings of the viability assessment. It was clear at the public exhibition, that some community members felt that a fourth strategy should be considered alongside the proposed uses; that the Town Council should consider selling the buildings. For the sake of comparison, and to respond to this within this report, a simplistic appraisal of the revenue gained from selling the buildings has been compared against the economic benefit to the local economy if any of the three strategies for development were pursued.

The charts show the estimated economic impact of the strategies alongside the option of selling the buildings. It demonstrates the region of cumulative income that might be invested into the local economy over a period of ten years.

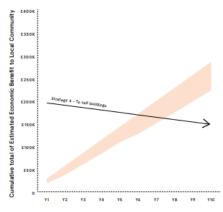
It should be noted that this assessment is based on a number of very high-level assumptions and these are open to interpretation. These include:

- It is understood that the buildings may be valued at £250-300k.
   This value would need to consider their condition, their listed status, planning risks associated with a change of use and the significant costs any purchaser would have to bear to bring them back into use.
- Legal and other costs to the council to sell the buildings.
- That the buildings may not sell for some years, and the council may have further costs to maintain them during this period.
- That if sold the council would have office hire costs that might amount to over £5k annually, hence the reduction in value shown on the chart
- The estimated economic benefit of the strategies is based on a forecast of the number of people using the building (say 30 people use the events space, 6 people the artist's studios, 10 people the guest accommodation, 6 people the residential accommodation), set against the occupancy rates given in the viability assessments for each strategy and an assumed average daily spend of £10. These assumptions are conservative as we

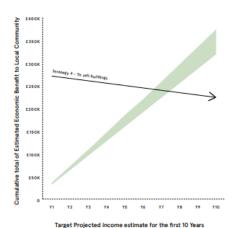
have not found any reference data to assess daily spend, but figures for elsewhere in the country can be £30 or higher. Footfall is difficult to estimate so a base level has been used for the building which might vary considerably dependant on building use and events.

- It is accepted that this model of comparison is open to interpretation. The definition of economic benefit could be more clearly set out, as the sale is seen as revenue to the council that might be reinvested into the town as a public project, whereas the economic impact of the strategies is primarily measured as revenue to local businesses.
- Using this method of assessment, the charts suggest that the new use of the buildings would generate more economic benefit than the income from their sale, after a period of seven years.

Strategies 1-3 Cumulative total of Estimated Economic Benefit to Local



Baseline Projected income estimate for the first 10 Years



Strategies 1-3 Cumulative total of Estimated Economic Benefit to Local Community



# 6.0 Recommended Strategy

- 6.1 Recommended Proposal
- 6.2 Recommended Strategy
- 6.3 Proposed Design Layout
- 6.4 Heritage Impact Assessment
  - 6.5 Capital Cost
- 6.6 Findings and Recommendations
  - 6.7 Conclusion

### 6.1 Recommendation

### Proposal

The recommended development option for the heritage buildings is Strategy 2 - Heritage and Creative Arts Centre with Associated Guest Accommodation.

This recommendation is based on it being the most financially viable option on an operational level, that has been considered by this study, and the perceived benefits from it to the local community in meeting the project vision.

Following the public exhibition and further feedback, the following changes have been made to form the recommended proposal:

- An office for Town Council
   administration staff to use has been
  developed into the proposed plans.
   This is located in an accessible
  location on the ground floor where
  it can share the facilities for the
  events space. Although a small office
  space, the size should be balanced
  against potential reduction of the
  ground floor space for community
  and income generating functions.
  When not in use, parts of the events
  space and the front rooms could be
  used flexibly by the council for hotdesk working.
  - The proposed office will continue to provide a base for the Town Council in the building and will provide a work space for say 3 people, with limited storage. The decision to include the office was to provide a more regular use of part of the building, which might otherwise go periods without any use, to provide an opportunity for shared roles in terms of building access and management and to reduce potential for additional cost to the Town Council, or spend outside of the enterprise, towards office hire in the future.

- The operation of the front rooms has been considered to meet the expectations and feedback received from the Museum. The proposals to remove the bomb shelter have been omitted to reduce development risk, associated with removal of this part of the building.
- Proposals for accessible toilet provision and a space for cleaning art equipment at ground floor level has been made more clear in the proposal. The scope of these facilities and the detail of the requirements for specialist provision will need to be addressed in future design development.
- The area of Fore Street to the front of Edgcumbe House and to the front of the Museum and Guildhall has been identified as a 'heritage gateway'. The creation of gateways as a placemaking strategy aligns with the proposals in the developing Transport Plan, being undertaken alongside this report. The Transport Plan identifies the area from the Community centre car park, through Tram lane and Monmouth Square to the Dutchy Palace as a Gateway. The proposed heritage gateway to Fore Street, might be identified by raising the roadway and removing the kerbs, changing the road and pavement surface to one that is more historically sympathetic such as cobble stones and remove parking to this section. The re-levelling of the road and pavement to this part of the high street may also allow reduction of the step to Edgcumbe House to provide easier access.
- The recommendation is for the Library to be relocated to another building elsewhere in the town.

# 6.2 Recommendation - Heritage and Creative Arts Centre with Associated Guest Accommodation

### Strategic Concept

### Heritage & Arts Centre / Events Space

- Flexible events space for hire catering to herlitage, arts and crafts events, exhibitions, workshops, classes and short courses, led by historians, local arts practitioners and artists.
- Taprell House to be remodelled to create a range of specialist spaces for heritage and arts events over two levels.
- Conceived as a high-quality and unique heritage space, the centre would provide a different offer to

### Heritage Room / Pop-up Shop and Events Space

- Use of Mayor's Parlour as a flexible space for heritage events, community use and as a pop-up space for seasonal and town events.
- Minimal intervention to space, but alterations to improve access and visibility from the street.

### Community-run, Guest Accommodation associated with Heritage and Arts Centre use

- Unique and heritage-focused guest accommodation, based on a bed and breakfast model. Used specifically for courses at the buildings.
- A community run business providing opportunities for employment to local people and potentially hospitality and cultural organisation training for young people.
- Guest bedrooms with en-suite bathrooms provided in the upper floors of Edgcumbe House, with

- other hire spaces within the town. It would focus on catering to organised events and specialist cultural events rather than open to general hire.
- It would be available for community and heritage-based events, in collaboration with the Museum and to cater for seasonal town events.
- The new venue would have a specific heritage focus, creating a unique attraction for organised events and become an attraction for new visitors to Lostwithiel.

   The new venue would have a specific employees and provide a catalyst for heritage and arts businesses.

  An office for the Town Council Clerk and other employees is provided. This
- A heritage space on the high street would be a beacon for visitors, it could serve as a visitor centre and could create mutual benefits for the town through its use by the Museum as a heritage centre, and by the town for seasonal events.
- conservation and refurbishment of historic fabric and some remodelling of rooms to provide modern facilities.
- A breakfast room to the ground floor provides a flexible space for guests, in which catering could be provided by a local business or café, providing economic benefit back to local businesses.
- Light kitchenette facilities associated with the ground floor spaces to Edgcumbe House could also be used

- It would create opportunities for economic benefit to local businesses in the town centre, in the creation of a need for catering and other hospitality as well as create an increase in visitor number and spend locally.
- It would create local employment, with a small number of direct employees and provide a catalyst for heritage and arts businesses.
- An office for the Town Council Clerk and other employees is provided. This office can be used alongside flexible use of other parts of the building, when these are not occupied.

ARTS CENTRE | EVENTS SPACE

flexibly by the Heritage & Arts Centre as well as the community for pop-up events associated with seasonal and town events.

 A unique heritage accommodation offer in the centre of town would attract new visitors to Lostwithiel and create opportunities for economic benefit to local businesses, restaurants and shops.

## POP - UP SHOP/ HERITAGE ROOM





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Fragest managle † EUF MUSEUM, Cambridge-skire

### COMMUNITY BED&BREAKFAST



Constitution of the consti

CALLENDER HOSPIEL, Callander, South





Double guest bedroom suite formed to rear spaces with partitioned en-suite facilities Taprell House providing raised galley studio/events space

Mezzanine level to rear of

Double-height space to centre of Taprell House, opening up part of ground floor to create more spacious studio and events use space

Ground floor space for heritage and arts events and community hire

Two guest bedrooms to first floor of Edgcumbe House, each with new en-suite bathroom formed to smaller central room

Kitchenette for small catering

Breakfast room for use by guests and Heritage & Arts Centre use and also by community for pop-up events, and flexible community meetings

provision and washing-up, shared between guest and

events space

Common room for flexible use by Arts and Heritage Centre and by guests for dining, etc. and by community for popup events, flexible community meetings and heritage events

Entrance opened up to provide improved access and good visibility from the street



### Remodelled WC facilities

share between new uses; studio and art event space and small catering provision

Projected income				Baseline		Target			
Proposed Use	Details	GIA (sq.M)	Rental Value (PA)	Estilmated Occupancy (% per annum)	Estimated Income (£)	Estilimated Occupancy (% per annum)	Estimated Income (£)	Source / Supporting Information	
Community areas	Breakfast/Common Room and Lounge/Dining Room occasional use for events hire and heritage events, to GF Edgcumbe House	45	£5,200	20.00%	£1,040	20.00%	£1,040	Based on comparative rental income of small shops within Lostwithiel, appr £100/week	
	Events space to GF Tapprell House including mezzanine	111	£100,000	7%	£7,000	15%	£15,000	Based on assumed hire income of £275/day with assumed occupancy of 2 full days hire per month, comparative income to other rental spaces. Assumed opportunity for greater seasonal demand due to hybrid use with Gue	
Community-run, Heritage Guestrooms	Bedroom 1 - 1F larger suite	28	£36,500	30%	£10,950	50%	£18,250	Accommodation and whole building hire opportunities. Based on #100/night, comparative rate for other B&B offers locally (allowing fo seasonal variation). Also comparative income to similar accommodation offer locally with a 25% occupancy rate – used for baseline model	
	Bedroom 2 - 1F larger suite	27	£36,500	30%	£10,950	50%	£18,250	Based on £100/night,	
	Bedroom 3 - rear IF, double room	22	£31,025	30%	£9,308	50%	£15,513	Based on £85/night, assumed lower value for smaller room.	
	Bedroom 4 - 2F smaller suite Bedroom 5 - 2F smaller suite	28 27	£25,550 £25,550	30% 30%	£7,665 £7,665	50% 50%	£12,776 £12,776	Based on £70/night, assumed lower value for smaller room. Based on £70/night, assumed lower value for smaller room.	
Total Income					£54,578		£93,603		
Projected									
Management costs/ wages £19,800			100%	£19,800	100%	£19,800	Management costs for one part-time staff member to manage bookings, access day-to-day management of studio spaces and community space. 0.6FTE of £22k/a, Inc. employers contribution/ pension		
Cleaning			£3,120	100%	£3,120	100%	£3,120	Say, cleaning of community and common parts areas, £60x52 weeks. Excludes	
Cleaning/ linen B&B £36,500		25%	£9,125	40%	£14,600	Say allowance for cleaning and linen to 5.No B&B rooms £200, average stay 2			
Book keeping £1,000		100%	£1,000	100%	£1,000	Based on comparative costs to similar organisations			
Advertising and marketing costs £1,000				100%	£1,000	100%	£1,000	Figure may fluctuate depending on business model	
IT and website maintenance £1,000			100%	£1,000	100%	£1,000	Figure may fluctuate depending on business model		
Insurance, building and public liability £3,000				100%	£3,000	100%	£3,000		
Health and safety			£500	100%	£500	100%	£500 £2.800		
	unity and common parts)		£3,500	50%	£1,750	80%	£2,800 £500	Estimate	
The Court of the C	uisher testing (community and common	parts)	£500 £1.000	100%	£500 £1.000	100%	£1.000	Based on comparative costs to similar organisations	
Water and sewage				100%	£1,000 £1,000	100%	£1,000	Estimate	
Commercial Waste         £1,000           Repairs and maintenance         £1,500		100%	£1,500	100%	£1,000 £1,500	Notional figure,			
	HILE .		£250	100%	£1,500 £250	100%	£250	Notional rigure,	
	nd and wifi		£500	100%	£500	100%	£500	Based on comparative costs to similar organisations	
Sundry costs	na mina mini		£250	100%	£250	100%	£260	Based on comparative costs to similar organisations	
Sundry costs Telephone/ broadban				10030		(47.77.57.61)	10000000		
Sundry costs Telephone/ broadban Bank charges			£1,000	100%	£1,000	100%	£1,000	Assume reduction to business rates due to size (if multiple uses) or if	
Sundry costs			£1,000 £5,000	100%	£1,000 £5,000	100%	£1,000 £5,000	Assume reduction to business rates due to size (if multiple uses) or if management structure is charity or other similar status Notional figure	

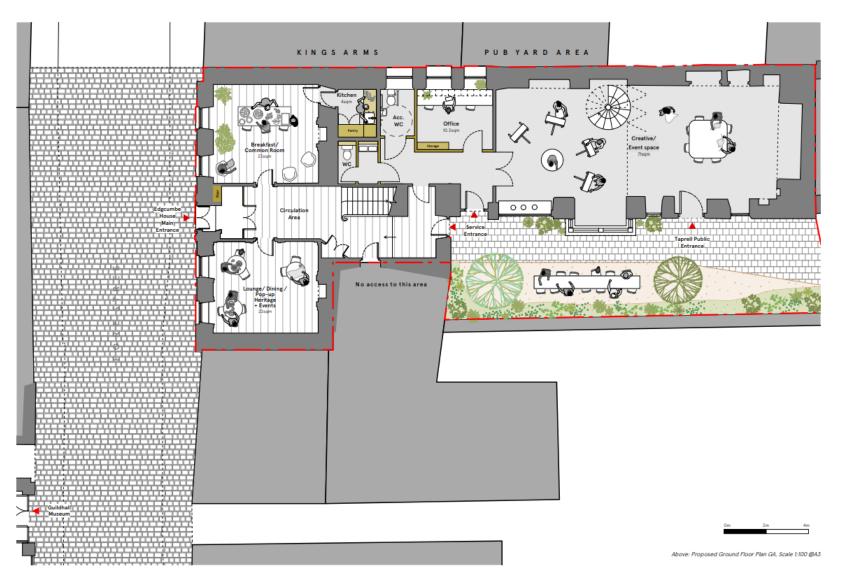
£3,283

£35,783



Notional Profit/ Loss





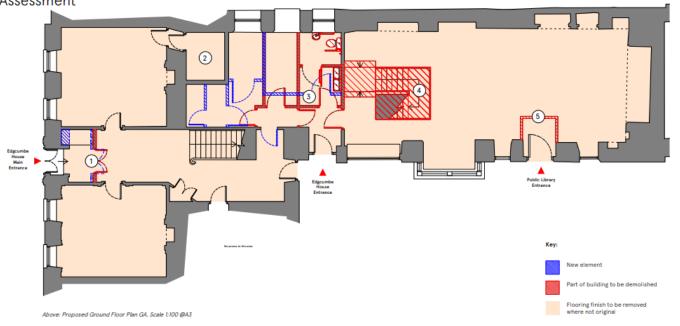
# 6.3 Proposed Design Layout

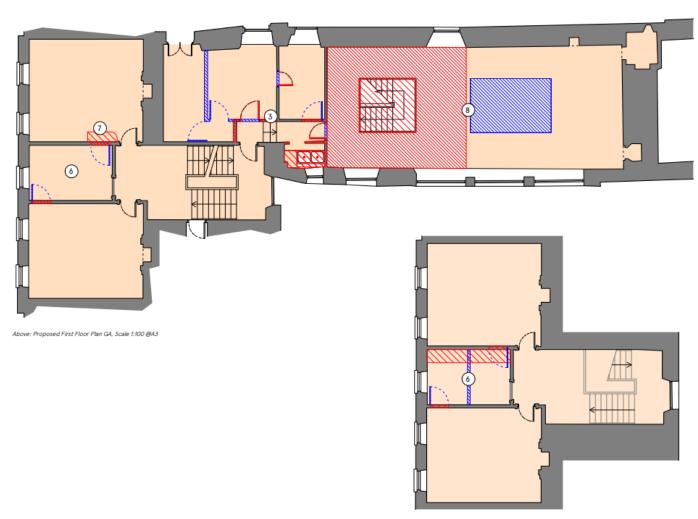


Above: Proposed Second Floor Plan GA, Scale 1:100 @A3



- Secondary doors that appear to be later addition to be replaced with minimal detail glazed doors.
- Minor modifications to existing bomb shelter to convert to kitchenette area.
- Partition walls and doors in this area appear to be modern intervention
- Staircase appears to be modern intervention. Replace with spiral staircase, what is likely to have been the original design.
- Existing glazed entrance lobby appears to be modern intervention.
- Jib doors to upper floors continuing decoration of the existing wall.
- Existing joinery retained in room, small section removed and ends made good to create opening for new jib door.
- Existing gallery in Taprell house is not original. Gallery section to be removed to re-introduce double height space. Existing void filled in to form new gallery area.





Above: Proposed Second Floor Plan GA, Scale 1:100 @A3

# 6.5 Capital Cost

### Summary

This breakdown of the project costs is a high-level budget for the purpose of identifying funds and funding opportunities for the project.

The estimate capital costs are an approximation and cannot at this early stage of the design process be expected to represent the precise cost of the works. The figures should be viewed as target figures for the development of the design. The costs will be subject to the development of the development of the design by the design that the design by the design that the development of the design by the design that the development of the design by the design that the development of the design by the design that the development of the design by the design that the design t

### Assumptions

- Traditional procurement route.
   The building works are tendered in a single competitive stage.
- The Works are carried out by a single Main Contractor, under a single fixed price building contract.
- That the existing building is in a reasonable condition and that the structure is sound, as far as is known.

	Item	Description	Unit (m²)	Rate (£/m2)	Value
Exclusions					
VAT.	1.00	Building Work			
<ul> <li>Land acquisition costs</li> </ul>		-			
Tax fluctuations		Edgcumbe House			
Finance/lending costs		Refurbishment works	45	£2,200	£99,000
Legal fees/costs		Heavy refurbishment and conservation works	130	£3,200	£416,000
Insurance premiums		Specialist conservation works	28	£3,800	£106,400
<ul> <li>Community Infrastructure Levy</li> </ul>		New internal works	35	£2,900	£101,500
<ul> <li>Section 106 Agreements</li> </ul>		Sub-total Edgcumbe House			£722,900
<ul> <li>Work to any adjoining buildings/land</li> </ul>					
Archaeological costs		Taprell House			
<ul> <li>Party wall agreements, Building</li> </ul>		Refurbishment works	86	£2,200	£189,200
Regulations and planning consent/		Heavy refurbishment and conservation works	0	£3,200	£0
conditions		Specialist conservation works	0	£3.800	£0
<ul> <li>Resultant effects on design following</li> </ul>		New internal works	40	£2,900	£116,000
site investigations and surveys		New landscaping/ external works	80	£200	£16,000
<ul> <li>Costs associated with delays or</li> </ul>		Sub-total Taprell House			£321,200
phasing					
<ul> <li>Extraordinary site investigation work</li> </ul>		Sub-total (core construction cost)			£1,044,100
<ul> <li>Data installations other than cables</li> </ul>		Preliminaries / OH&P - allow 15%	15%		£157,000
or cable ways as stated.					
<ul> <li>Audio visual systems</li> </ul>		Construction Total			£1,201,100
<ul> <li>Set up/ management costs</li> </ul>					
<ul> <li>Performance Bonds</li> </ul>					
<ul> <li>Building Warranties</li> </ul>	2.00	Project costs			
<ul> <li>Relocation expenses and storage</li> </ul>		Surveys - allow 1.5%	1.5%		£18,017
costs, or temporary council office		Project design team fees - allow 17%	17%		£204,187
space		Project Risks/ Contingency - allow 15%	15%		£180,165
<ul> <li>Post-completion facilities</li> </ul>		Allowance for Inflation / uplift - allow 10%	10%		£120,110
management/maintenance costs		Allowance for Furniture, Fixtures and Finishes	say		£30,000
<ul> <li>Excludes any highway works</li> </ul>		Allowance for Fundraising management, internal	say		£30,000
		project delivery/ client-side lead			
		Sub-total Poject Costs			£582,479

3.00 Total

£1,783,579



# 6.6 Findings and Recommendations

### Supporting Case

This study recommends the proposed conversion of Edgcumbe House and Taprell House to be used as a Heritage and Creative Arts Centre with Associated Guest Accommodation.

### Economic context

This study finds that the recommended use for the buildings has the potential to be financially viable and that it should be able to operate independently from additional funding if suitable run and with the estimated base level of occupation. It identifies that the business model has potential to generate a profit that could be reinvested into the preservation of the building and to support the hosting of heritage and arts based outreach events for the local community.

There are a variety of economic outputs from the proposed new uses as well as impacts on the economic prospects of Lostwithiel. These include direct and indirect economic impacts, such as the creation of jobs; management, cleaning, catering, maintenance, and support for the running of the building, as well as heritage and arts based employment through the running of events and courses.

Sources of induced economic impact, such as by visitors coming to the area as a result of the new heritage and arts centre and the guest accommodation, are difficult to estimate but even with a conservative estimate of average spend (identified in section 4 of this report), this shows a positive benefit to the local economy and to local businesses.

Left: Image of how the interior to Taprell House might look if the new use of a heritage and arts centre were created, with a mezzanine level/ double height space opening up the original space and exposing its heritage fabric. There are further positive economic impacts the new use would have, such as improving the appearance and creating a 'heritage gateway' to this part of Fore Street. It is imagined that this would

The proposed uses are seen as intergenerational and to equally cater to young and old members of the local community and visitors to the town. The opportunities created by the proposed mix of uses to the sites encourage user

engagement and skills development.

complement the Town Museum as well

as to support local businesses in Fore

Further to this the heritage and arts centre would encourage local arts and heritage entrepreneurship, increase the potential of drawing local artists and arts/heritage organisations to the area, and for start-up artists/ businesses within the local community. This would be a significant catalytic event.

#### Funding

The recommended proposal is well aligned with the principle of a number of existing heritage and community-based funding opportunities. The below list identifies the principal opportunities that have been reviewed alongside the development of this report. As identified below, it is recommended that these are explored further and according to the time-scale of these opportunities. This list is not exhaustive, and depending on the time-scale of this project's delivery, other funding opportunities may become available and should be explored.

The primary funding opportunities that it is recommended to be explored are:

The Cornwall Good Growth Fund; Culture/Heritage-led Regeneration and Skills, has been identified as a relevant grant for this project. The application date for the final round for this grant is in August 2023. It is advised that the Town Team make an immediate enquiry through the initial enquiry form. https://ciosgoodgrowth.com/ funding-opportunity/culture-heritageregeneration-programme-andapprenticeship-training-programme/

National Lottery Grants for Heritage; provide funding from £25k-£5m they include heritage enterprise grants where projects seek to achieve economic growth by investing in heritage. The grant should be approached through an initial enquiry form. https://www.heritagefund.org.uk/ funding/national-lottery-grants-

heritage-250k-5m

### Architectural Heritage Fund (AHF);

currently provides grants to organisations up to £10k. This may be an opportunity to commission further feasibility work and assessment of the buildings suitability for conversion, whist other sources of funding for the capital works are pursued. The AHF also provide loans to not for profit organisations up to £500k.

#### Alternative means;

There are successful examples of community led projects that are funded by crowd-funding and community shares-based investment. This is a feasible way of delivering this type of project, alongside other funding sources. However, significant support from individuals is required to develop this type of governance and to generate support.

## Data Collection:

The collection of data, market values and levels of demand used to create the viability studies included in this report has been checked as far as reasonably possible, under the scope of this commission. Rates and occupation levels have been obtained though enquires with local organisations, estate agents and members of the community. Most have been able to be checked and are based on local precedent, but in some cases inputs have had to be assumed due to a lack of local examples. Where this has been done this is identified in the report. It would be prudent to undertake a more extensive market assessment, when the business vehicle for the new enterprise is known and when a route for raising capital funding has been established.

Gaps in analysis and future viability - Risks

### Capital Costs;

The capital costs for the project are based on rates for the current proposal. A qualified quantity surveyor with knowledge of historic buildings and the local construction market should be appointed to undertake a full cost plan for the works, at an early stage as the project moves forward. It is recommended that designs for the project should be developed alongside this appointment to assist with the identification of a detailed specification with regard to alterations to the building and to the level of conservation work.

### **Building Condition**;

The condition of the building fabric is not fully known. This is a significant project risk as capital costs are estimated on a reasonable level of building condition. It would be prudent to commission an intrusive historic and structural survey of the building to support future cost plans for the works.

#### Sustainable Improvements:

The restoration of the buildings brings the opportunity to make sustainable improvements to them in regard to their environmental performance. As with any listed building, how these improvements are made needs to be carefully considered so not to cause harm to the heritage value of the listed assets. It is recommended that opportunities for improvement are discuss with the LA planning department and with officers at Historic England as the project is developed and alongside design development by the appointed design team. This report assumes that some sustainable measures will be able to be initiated as part of the development. It is yet to be seen what these are and how they align with the Council's aspirations for projects under their Climate Emergency Development Plan

### Equal Access;

The proposed uses and designs have been developed to provide equal access to part, but not all, of the developed buildings. The nature of the existing buildings do not allow lift access to be able to be created to all levels, and the previous feasibility study and consultation with Historic England identified that a lift installation would not be acceptable to the front floors of Edgcumbe House. Therefore the designs have been developed to establish the primary public access spaces at ground level. The upper floors have guest accommodation; it is understood alternative accommodation for wheelchair-users is available locally. The proposed events space to Tannell House has a mezzanine level accessible by stair only, but like-for like accommodation is provided at ground level allowing a flexible use of these spaces to suit users needs. Platform lift access to the mezzanine could be provided if desirable or designed to allow as a future addition.



### 6.7 Conclusion

### Conclusion

This report summarises the use and viability assessment undertaken for Edgcumbe House and Taprell House, in accordance with the brief.

It includes the engagement that has been undertaken with a cross-section of the local community to assess public opinion on the potential for new uses for the buildings, the strategies proposed and the precedent studies that have been considered.

It should be noted that although public consultation formed part of this study, and the feedback received was used to developed the proposals, the recommendations of this study are based on a viability case for a new use. It is advised that further public consultation should be undertaken as the project moves forward. There are significant opportunities for the community to benefit from the proposed new uses for the buildings and the specifics of how it will operate as a community asset.

The report includes a recommendation and a design proposal. This design is made so that the recommendations for the report can be assessed practically and in regard to changes to the listed structure. It is understood that the designs will need to be developed as the project moves forward with regard to engagement with aspects of the buildings heritage, practicalities of the building users and consideration of funding arrangements.

The following section identifies the recommended next steps for the project.

Left: Image of how Fore Street might look if Edgcumbe House were used to provide a heritage and arts centre to the centre of town. New landscaping could be integrated to provide a Theritage gateway', where pedestrians are prioritised, connecting the Town Museum and Guildhall across the road.

### Next Steps

The following recommendations are made in regard to moving forward with the project:

- Establish the support of the Town Council to proceed with the recommendation of this study.
- Submit an initial enquiry form to the Cornwall Good Growth Fund and, following receipt of feedback, prepare an application for the August 2023 deadline.
- Identify the likely governance and management structure of the organisation that would run the building and its relationship to the Town Council and the Town Museum. This may be a community interest company or other form of social enterprise. It may be advantageous to establish this enterprise prior to applying for some funding applications.
- Development of capital funding bids. It may be advantageous to have professional support with writing these if the council do not have these skills in house.
- 5. The development of a business plan, with more detailed projections and running costs, is advised to be created when the governance structure for the enterprise is better known. This should establish the relationship with existing organisations such as the Town Council and the Town Museum and should describe in more detail the heritage and arts offer it will make and how the guest accommodation will operate This document will be useful to support the vision for the new uses and their scope of outreach for the purpose of funding

- 6. It is recommended that community engagement on the project should be maintained through the design development and delivery. The support of the local community is considered to be an important element to the success of any development of the buildings and it is important that this report and its recommendations are seen as a step in the work previously commissioned for the building and its future use as a community asset. It should be understood that the development of the future uses for these buildings will take time to deliver and they will grow and evolve during this process. Therefore clear communication on this is recommended.
- 7. It is recommended that early and continuing engagement takes place with stakeholders and immediate neighbours to the buildings. Consultation with the Methodist Chapel, who occupy part of Taprell House, will need to be included in this process. The proposed relocation of the library within the town to an alternative building and the office and storage facilities for the town clerk and colleagues will also required engagement to enable suitable solutions are developed.
- Consultation on the proposals with Historic England, to complement the advice already obtained in 2018 would be advantageous and would de-risk aspects of the scheme, particularly in regard to the change of use. This should be carried out with the involvement of a design team.

- Consultation on the proposals with the Local Authority Planning Department, would be advantageous and would de-risk aspects of the scheme, particularly in regard to the change of use. This should be carried out with the involvement of a design team.
- Measured, historic, ecological and structural surveys will be required.
   The stage for the appointment of these needs to be carefully considered, but it is suggested these are commissioned with the consultation of a design team.
- 11. A full design team should be appointed to develop the project and a programme for delivery. The scope of this appointment will be dependant on the funding arrangements, although it may be advantageous to appoint some team members to provide early advice on the preparation of funding submissions.